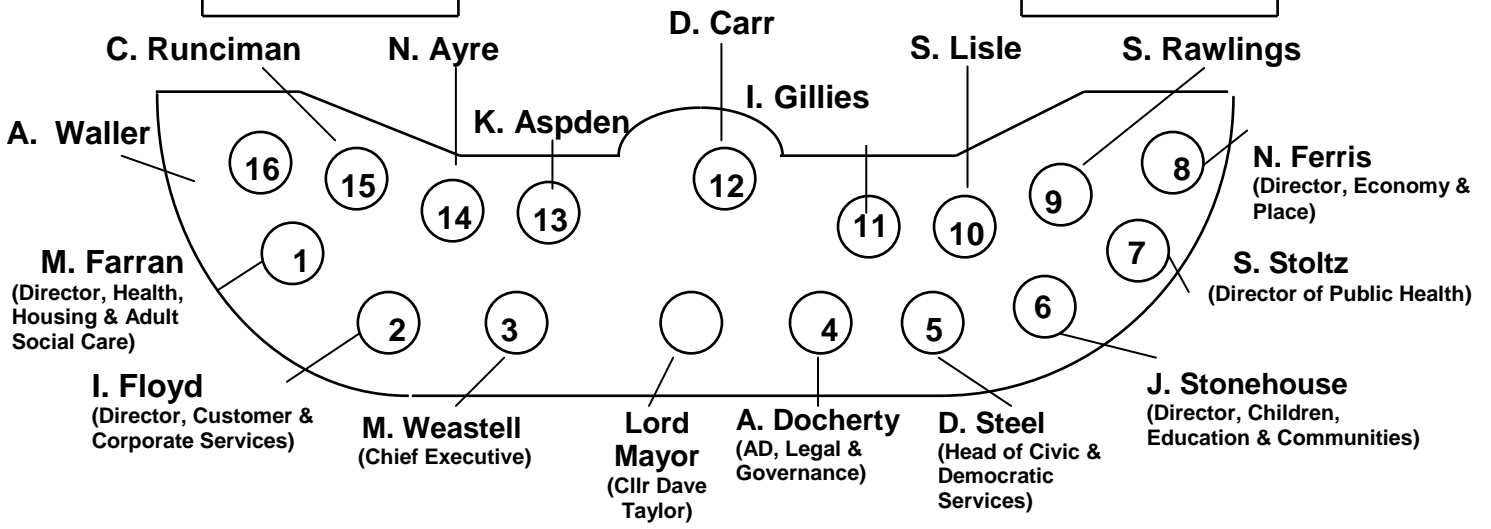
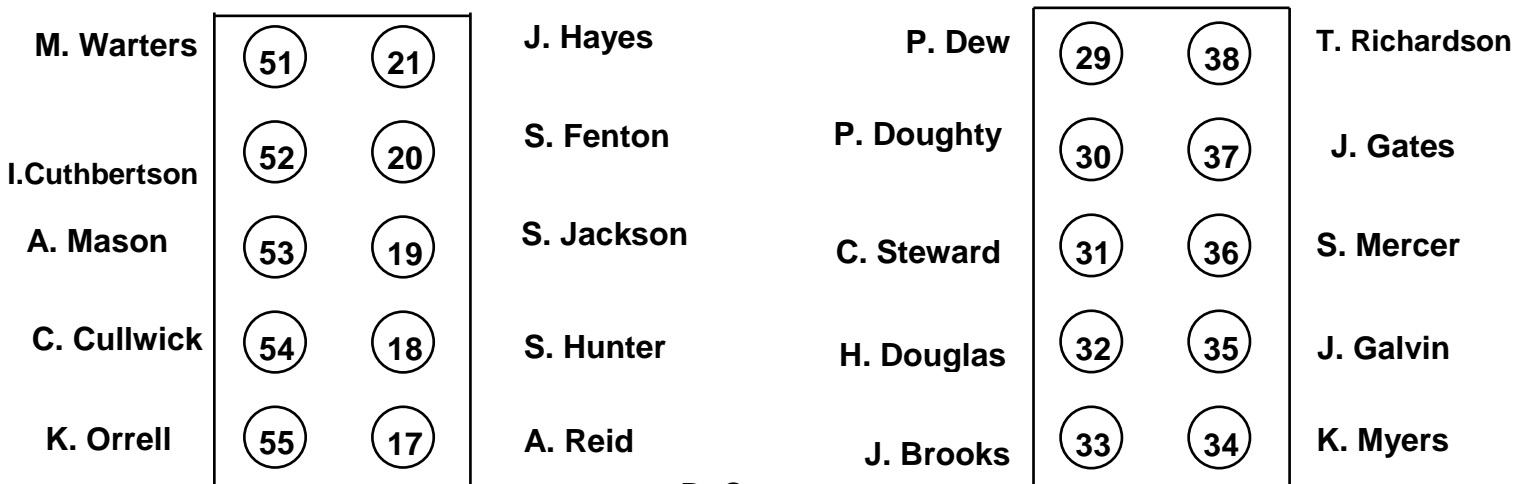
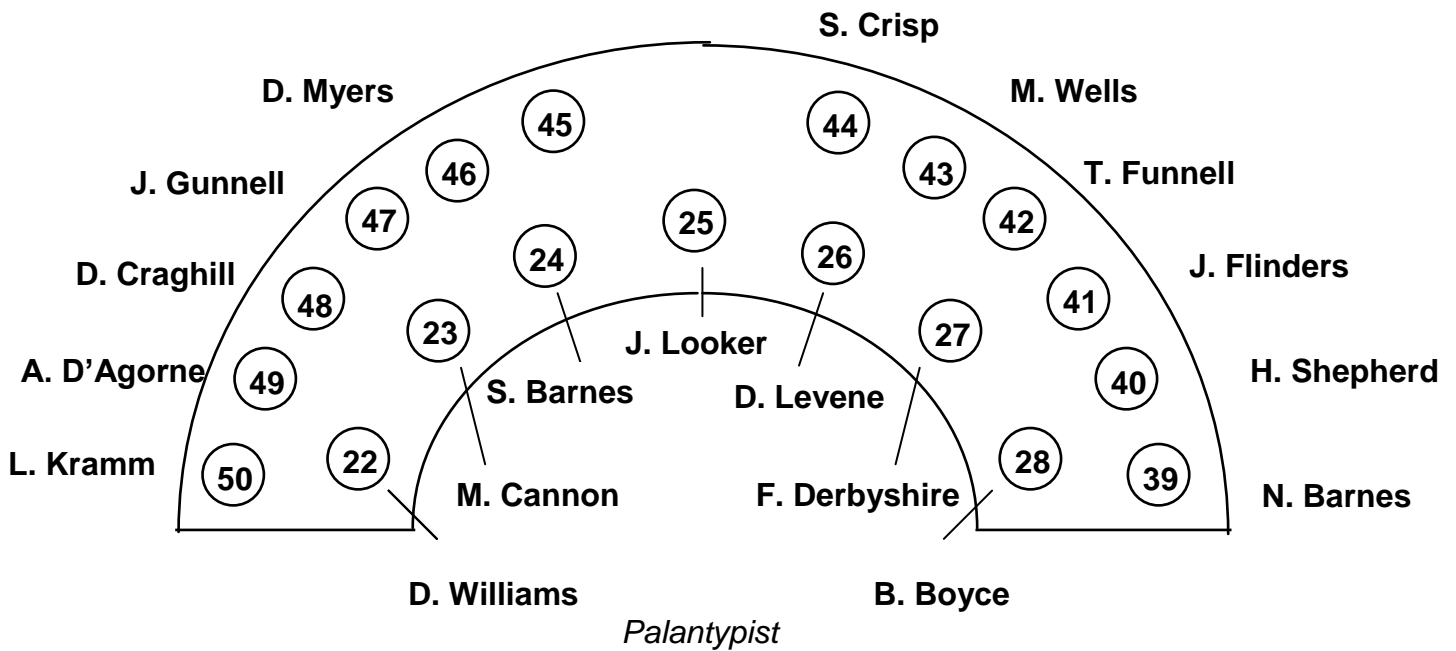


**CITY OF YORK COUNCIL
SUMMONS**

All Councillors, relevant Council Officers and other interested parties and residents are formally invited to attend a **Budget Council** meeting of the **City of York Council** at **The Guildhall, York**, to consider the business contained in this agenda on the following date and time

Thursday, 23 February 2017 at 6.30 pm

COUNCIL CHAMBER



A G E N D A

1. Declarations of Interest

At this point, Members are asked to declare:

- any personal interests not included on the Register of Interests
- any prejudicial interests or
- any disclosable pecuniary interests

which they may have in respect of business on this agenda.

2. Civic Announcements and Announcement of Lord Mayor and Sheriff Elect

To consider any announcements made by the Lord Mayor in respect of Civic business and the Lord Mayor will

- (a) Invite Council's nomination for the Lord Mayor Elect 2017/18 in line with the Council's Protocol for Nomination of Lord Mayors; and
- (b) Invite the Lord Mayor Elect for 2017/18 to announce the nominee for Sheriff for 2017/18.

3. Public Participation

At this point in the meeting, any member of the public who has registered to address the Council, or to ask a Member of the Council a question, on a matter directly relevant to the business of the Council or the City, may do so. The deadline for registering is **5:00pm on Wednesday 22 February 2017.**

To register to speak please contact the Democracy Officer for the meeting, on the details at the foot of the agenda.

WEBCASTING NOTICE

Please note: this meeting may be filmed for live or subsequent broadcast via the internet - at the start of the meeting the Lord Mayor will confirm if all or part of the meeting is being filmed.

You should be aware that the Council is a Data Controller under the Data Protection Act. Data collected during this

webcast will be retained in accordance with the Council's published policy.

Public seating areas will not be filmed by the Council.

The Council's protocol on Webcasting, Filming & Recording of Meetings ensures that these practices are carried out in a manner both respectful to the conduct of the meeting and all those present. It can be viewed at

http://www.york.gov.uk/download/downloads/id/11406/protocol_for_webcasting_filming_and_recording_of_council_meetings_20160809.pdf

4. Petitions

To consider any petitions to be presented by Members in relation to business associated with setting the Council's budget for the coming financial year, in accordance with Standing Order No. 9.1c.

5. Recommendations of Executive in respect of the Capital Programme 2016/17 Monitor 3 (Pages 1 - 2)

To consider the recommendation made by Executive, at their meeting on 9 February 2017, following consideration of the third monitor report on the Capital Programme. This is set out in the attached Part B minute and will be moved by the Executive Leader.

6. Recommendations of Executive on the Council's Capital Strategy for 2017/18 to 2021/22, the Financial Strategy 2017/18 to 2021/22 (including the Council's detailed Revenue Budget Proposals for 2017/18) and the Treasury Management Strategy Statement and Prudential Indicators for 2017/18 to 2021/22 (Pages 3 - 14)

To consider the recommendations made by Executive, at their meeting held on 9 February 2017, in relation to:

- a) The Council's Capital Programme Budget for 2017/18 to 2021/22
- b) The Council's Revenue Budget proposals for 2017/18 to 2021/22 and

- c) The Council's Treasury Management Strategy Statement and Prudential Indicators for 2017/18 to 2021/22

These recommendations are set out in the attached report and will be moved by the Council Leader.

Note:

The original budget reports to Executive, on which their recommendations are based, were circulated to all Members and can be found on the Council's website, here:

<http://democracy.york.gov.uk/ieListDocuments.aspx?CId=733&MId=9310&Ver=4>

7. **List of Council Amendments for consideration at the Meeting**
(Pages 15 - 36)
8. **Council Tax Resolution 2017/18** (Pages 37 - 48)
To consider the Council Tax Resolution for 2017/18, as set out in the attached report.
9. **Urgent Business**
Any other business which the Chair considers urgent under the Local Government Act 1972.

Democracy Officer for this meeting:

Name: Jill Pickering

Contact details:

- Telephone – (01904) 552061
- E-mail – jill.pickering@york.gov.uk

For more information about any of the following please contact the Democratic Services Officer responsible for servicing this meeting:

- Registering to speak
- Business of the meeting
- Any special arrangements
- Copies of reports and
- For receiving reports in other formats

Contact details are set out above.

This information can be provided in your own language.

我們也用您們的語言提供這個信息 (Cantonese)

এই তথ্য আপনার নিজের ভাষায় দেয়া যেতে পারে। (Bengali)

Ta informacja może być dostarczona w twoim własnym języku. (Polish)

Bu bilgiyi kendi dilinizde almanız mümkündür. (Turkish)

یہ معلومات آپ کی اپنی زبان (بولی) میں بھی مہیا کی جاسکتی ہیں۔ (Urdu)

 (01904) 551550

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City of York Council

Extract from Draft Committee Minutes

Meeting	Executive
Date	9 February 2017
Present	Councillors Carr (Chair), Aspden (Vice-Chair), Ayre, Gillies, Rawlings, Runciman, Steward and Waller
Other Members participating in the meeting	Councillors D'Agorne and S Barnes

Part B - Matters Referred to Council**123. Capital Programme – Monitor 3 2016/17**

[See also Part A minute]

Members considered a report which set out the projected outturn position for 2016/17 including any under/over spends and adjustments, along with requests to re-profile budgets to/from current and future years.

The current approved Capital Programme for 2016/17 was £71.066m, following amendments previously reported to Executive and Council. A decrease of £18.638m, details of which were set out in the monitor report, had resulted in a revised Capital Programme of £52.428m. £20.003m of this decrease was due to re-profiling of budgets to future years.

Following discussion it was:-

Recommended: That Council agree to the decrease in the 2016/17 programme of £18.638m as detailed in the report and contained in Annex A.

Reason: To enable the effective management and monitoring of the Council's capital programme.

Cllr D Carr, Chair

[The meeting started at 5.30 pm and finished at 6.50 pm].

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Budget Council**23 February 2017**

Report of the Deputy Chief Executive/ Director of Customer and Corporate Services

(Portfolio of the Leader and Deputy Leader of the Council)

Recommendations of Executive on the Council's Capital Strategy for 2017/18 to 2021/22, the Financial Strategy 2017/18 to 2021/22 and the Treasury Management Strategy Statement and Prudential Indicators for 2017/18 to 2021/22

Summary and Background

1. This report presents to Council the recommendations of Executive for approval in respect of the Capital Strategy for the period 2017/18 to 2021/22, the revenue budget proposals for 2017/18 and the Treasury Management Strategy for the period 2017/18 to 2021/22. This report should be read in conjunction with the reports presented to Executive on 9 February.
2. On 9 February the Executive met to consider the revenue and capital budgets and the Treasury Management Strategy. The following reports, copies of which Members have previously received, were considered;
 - i) Financial Strategy 2017/18 to 2021/22
 - ii) Capital Strategy 2017/18 to 2021/22
 - iii) Treasury Management Strategy Statement and Prudential Indicators 2017/18 to 2021/22.
3. At the time of writing this report the final government grant settlement has not yet been confirmed. At the Executive meeting on 9 February it was agreed that any changes between provisional grant settlement and final be reflected in amendments to the Contingency. Due to the final settlement

not having been published no changes are currently proposed. The final settlement is expected to be received before the Council meeting, and if required an amended set of papers will be submitted to Council.

Consultation

4. The council's budget has been widely consulted upon. Please refer to the relevant section of the Financial Strategy report for further details.

Options

5. Options open to the Council are to approve Executive's recommendations or to approve any amendments that may be moved by other Members of Council.

Specialist Implications

6. Implications in respect of setting the budget are contained in the Executive reports. Member's attention is drawn in particular to the legal advice and the statutory advice of the Section 151 officer as set out in the Financial Strategy report and repeated in the following sections.

Legal

7. The Council is required to set a council tax for 2017/18 before 11 March 2017. It may not be set before all major precepts (i.e. precepts from the Police and Fire Authorities) have been issued or before 1st March 2017, whichever is the earlier. This decision is reserved to Council and cannot be taken by Executive or delegated to officers, although Executive has to recommend a budget to the Council. These comments are intended to apply to both the Executive meeting and the subsequent Council meeting.
8. Before determining the level of the tax, the Council must estimate its proposed revenue expenditure, taking into account amounts required by way of contingency, any need to raise reserves and any other amounts which the Council is legally required to transfer between funds. It must also estimate its anticipated income, any relevant transfer between funds

and any proposed use of reserves. It must then calculate the difference between the two which is the council tax requirement.

9. The Council's Chief Financial Officer (under s151 Local Government Act 1972) is required to report to the Council on the robustness of the estimates made for the purposes of the calculations, and the adequacy of the proposed financial reserves. The Council must have regard to the report when making decisions about the calculations in connection with which it is made. The Chief Financial Officer has a statutory duty under section 114 of the Local Government Finance Act 1988 to issue a written report if he considers that a decision taken by the Council would be unlawful and likely to cause a financial deficiency.
10. In reaching decisions on these matters, Members are bound by the general principles of administrative law. Lawful discretions must not be abused or fettered and all relevant considerations must be taken into account. No irrelevant considerations may be taken into account, and any decision made must be one which only a reasonable authority, properly directing itself, could have reached. Members must also balance the interests of service users against those who contribute to the Council's finances. The resources available to the Council must be deployed to their best advantage. Members must also act prudently. Members must also bear in mind their other statutory duties to have regard to certain matters when making decisions. In particular the "equalities duty" to have 'due regard' to the need to eliminate discrimination and to promote equality when making decisions and the need to consider any crime and disorder implications of the decision. A failure to follow these principles could open the Council to judicial review.
11. Members have a fiduciary duty to the council tax payers and others in the local authority's area. This means that members must behave responsibly in agreeing the budget. Members have no authority to make anything other than a balanced budget.
12. Among the relevant considerations which Members must take into account in reaching their decisions are the views of business ratepayers and the advice of officers. The duty to consult representatives of non-domestic ratepayers on the Council's expenditure plans is contained in Section 65 of the Local Government Finance Act 1992.
13. In considering the advice of officers, and the weight to be attached to that advice, Members should have regard to the personal duties placed upon the Deputy Chief Executive/Director of Customer and Corporate

Services as Chief Financial Officer. Members are obliged under the Code of Conduct to have regard to the advice of the Chief Finance Officer and Monitoring Officer. The Council may take decisions which are at variance with his advice, providing there are reasonable grounds to do so. However, Members may expose themselves to risk if they disregard clearly expressed advice, for example as to the level of provision required for contingencies, bad debts and future liabilities. In addition, if Members wish to re-instate savings recommended by the Deputy Chief Executive/ Director of Customer and Corporate Services in order to balance the budget, they must find equivalent savings elsewhere.

14. The Deputy Chief Executive/Director of Customer and Corporate Services is required by Section 151 of the Local Government Act 1972 and by the Accounts and Audit (England) Regulations 2011 (as amended) to ensure that the council's budgeting, financial management, and accounting practices meet relevant statutory and professional requirements. He is in addition subject to the requirements set out above.
15. Members must also have regard to, and be aware of, the wider duties placed upon the council by various statutes governing the conduct of its financial affairs. These include the distinction between revenue and capital expenditure and the requirement to set prudential indicators in line with capital investment plans that are prudent, affordable and sustainable.
16. Section 106 of the Local Government Finance Act 1992 makes it a criminal offence for any Member with arrears of council tax which have been outstanding for two months or more to attend any meeting at which a decision affecting the budget is to be made, unless the Member concerned declares at the outset of the meeting that he or she is in arrears and will not be voting on the decision for that reason. The Member concerned must not vote but may speak. The application of Section 106 of the 1992 Act is very wide and Members should be aware that the responsibility for ensuring that they act within the law at all times rests solely with the individual Member concerned.
17. If a referendum is held after the beginning of the relevant financial year, the higher rate of council tax will be payable unless and until it is overturned by a 'no' vote in the referendum. It must also provide "substitute calculations" which need to be presented to Council setting out what the alternative budget would be. This means that that if a party

proposes a council tax above the referendum limit they must also produce “substitute calculations” within the referendum limit, to be used in the event that the referendum would reject the increase. In the event that a referendum rejects the increase, the billing authority would be able to issue new bills, offer refunds at the end of the year or allow credits against liability the following year, although individual council taxpayers would be entitled to a refund on demand.

Statutory Advice from the Deputy Chief Executive/ Director of Customer and Corporate Services

Introduction

18. The Local Government Act 2003 places responsibilities upon the council's Chief Finance Officer to advise the council on the adequacy of its **reserves** and **the robustness of the budget proposals** including the estimates contained in this document. This section also addresses the **key risks** facing the council in relation to current and future budget provision. The following paragraphs give my views on the budget (both 2017/18 and beyond), reserves and general robustness of the process.

Overall Assessment

19. The proposals in this budget give a balanced budget for 2017/18 and an overview of future years. The council has well established effective financial management, effective monitoring, and has received very favourable external audit reports in respect of its financial management. The council has managed expenditure within its overall budget in recent years, and the overall financial planning process remains sound.
20. Full scrutiny of the budget proposals for 2017/18 has taken place, in terms of their deliverability, and a proper risk assessment of a range of issues has been conducted.
21. There are significant savings contained within the budget proposals, reflecting the scale of the challenge facing the council. There should be no understatement of the scale of this challenge, both in terms of next year and beyond.
22. A key risk facing the Council relates to the large number of major complex capital schemes it is currently undertaking, and which are at the early stages of development. Should schemes not progress to full

completion there remains a risk that costs currently assumed to be capable of being capitalised must be written off to revenue.

23. Another significant risk is the financial position of the Health system within York, which brings with it a number of significant challenges for adult care services in particular. This risk has increased recently, with massive financial challenges facing Clinical Commissioning Group's in particular and the position regarding the Better Care Fund both now and in the future represents a major risk.
24. There are also changes in New Homes Bonus (NHB) Funding as described in the report, which will reduce the amount of NHB the Council receives in future years. Previous budget decisions have funded ongoing expenditure of just over £2m from New Homes Bonus, and moving forward the Council will need to plan for funding this expenditure from its council tax/retained business rates. This will require budget growth from 17/18 for a period of around 4 years, at a level of approximately £500k each year.
25. Clearly, there are risks in the achievement of some of the proposed savings and, in assessing the risk of the savings proposed, I cannot guarantee that every single proposal will be achieved. I do however consider the overall package to be prudent, and I am assured of the robustness of the projected savings, and the extent of rigour in their calculation. They do however represent a major challenge to deliver, one that will only be achieved through full commitment across the organisation. Very careful monitoring of the progress of the savings programme will be essential. A risk assessment related to the individual savings proposals has been conducted, and discussed with senior management. Where savings are not delivered, services are fully aware of the need to find compensating savings.
26. I consider that the overall estimates in the budget are sound and that the proposals to achieve a balanced budget are achievable, albeit demanding. The council has made provision for a number of corporate financial pressures. In addition provision is included for a contingency sum of £500k, and I consider this an important factor in the overall budget assessment. This overall package is a realistic approach in dealing with the financial pressures facing the council next year. In addition the major financial pressures being experienced during 2016/17 have been addressed through significant additional investment. There is provision made for the estimated 1.0% pay award.

Looking Ahead

27. Looking ahead there remains a range of very significant pressures for the future. It is almost certain that there will be further reductions in government funding, and the major challenge facing the council in coming years will be to secure further savings and for cost pressures to be managed effectively. In doing so, the council will also need to provide capacity for additional investment in unavoidable costs and priorities.
28. The proposals in this report set out details for 2017/18, but also set out the strategic direction, and key issues facing services for the following two years. There has been significant consideration of the medium terms planning issues, and I am entirely satisfied with the extent to which the Council is aware of the challenges it faces, and the actions it will need to consider over coming years.

Reserves

29. In terms of reserves, the proposals seek to keep reserves to an amount of £496k above their minimum levels. This recognises that in difficult financial times, and alongside general uncertainty regarding the economy, it is advisable to ensure sufficient reserves are in place.
30. I believe that the council will come in on budget for 2016/17 and this is reflected in the budget monitoring report presented to Executive at this same Executive meeting.
31. The recommended minimum reserves for 2017/18 are £6.4m. This is considered within the report. I have identified in earlier paragraphs the risks facing the Council. Consequently I strongly advise that Council begins to make provision for increasing general reserves, and does so by using any potential under-spend that occurs on the revenue account for 2016/17. Should this not lead to increases (e.g. there is no underspending) then further action will need to be considered, as I consider it a significant risk not to have reserves above £8m in the short to medium term.
32. Whilst there is a degree of mitigation in that the Venture Fund has a significant balance (covered in the financial strategy report), and some other earmarked reserves could be permanently/temporarily used should there be any significant costs to be charged to revenue funds, it is essential the Council makes proper prudent provision for the risks it faces and has adequate provision in its stated "Unallocated" reserves. The position regarding a number of the risks e.g. major capital projects,

health sector funding, should become clearer over the next couple of years and clearly the position on reserves will be reviewed on an ongoing basis.

33. The decision on the adequacy of the level of reserves is also linked to the general robustness of the budget process and the council's systems of budgetary control and risk management. These need to ensure that the Council will not be exposed to any unforeseen major financial problem requiring the use of reserves to resolve. In considering the overall budget position, I have taken assurance over the recent track record of the Council to manage expenditure within budget, and the fact that in very recent times financial pressures have been identified early in the financial year and through concerted action across the council the position has been brought in line with budget.

Other Issues

34. The council tax referendum limit remains at 2% but local authorities with responsibilities for adult social care will be given an additional 3% flexibility on the current council tax referendum threshold to be used entirely for adult social care.
35. It is for members to determine the level of council tax increase, and to decide whether to set a council tax increase up to the 2% referendum limit or to take advantage of the government offer to set a tax at a higher level to be used for adult social care. Members naturally need to consider the implications of the different options very carefully. In particular they need to note the implications of any proposal to set a council tax above the referendum limit, which is covered within this report.
36. I also would highlight the separate capital strategy report, and the issues that are set out within that. I would stress however that the overall balance in terms of capital investment, levels of borrowing, and revenue implications (and the impact on revenue expenditure) is something that is for Members to determine.
37. There is the potential for significant changes to the system of local government finance in coming years. Changes have occurred to New Homes Bonus and in the future will occur to Business Rates. The operational details of the devolution of the business rates system still need to be determined by government, and there remain a number of areas that will need to be addressed before the full implications will be known.

38. I am aware that as with all budgets there is the potential for amendments to be proposed/agreed which could change the overall package of proposals. In that respect, I would highlight that I would amend/add to my statement if a decision was proposed that lead to the council's reserves falling below the minimum level (assuming the current budget comes in line with budget). In addition, any other amendments I would consider against the scale of the overall budget and depending upon the extent of the amendment I may revise my statement.

Recommendations

Capital Strategy

39. Executive recommends that Council;
- i. Agree to the revised capital programme of **£215.036m** that reflects a net overall increase of **£36.140m** (as set out in paragraph 54 table 9 and in Annex B). Key elements of this include;
 - a. Extension of prudential borrowing funded Rolling Programme schemes totalling £8.240m as set out in table 3 and summarised in table 9;
 - b. New schemes totalling £11.024m including an increase in prudential borrowing of £11.024m as set out in tables 4 & 5 and summarised in table 9;
 - c. Extension of externally funded Rolling Programme schemes totalling £6.764m as set out in table 5 and summarised in table 9;
 - d. An increase in HRA funded schemes totalling £10.112m funded from a combination HRA balances/Right to Buy receipts as set out in table 6 and summarised in table 9
 - ii. Approve the full restated programme as summarised in Annex A totalling **£215.036** cover financial years 2017/18 to 2021/22 as set out in table 10 and Annex A
 - iii. Approve the proposal to allow wards, if required to bring forward their share of the 2018/19 Highways Resurfacing allocation (£250k in

total per annum) to allow the potential for higher impact schemes as set out at paragraph 31.

Reason: To set a balanced capital programme as required by the Local Government Act 2003.

Revenue Budget

40. Executive recommends that Council;
 - i. Approve the budget proposals outlined in the Financial Strategy report and in particular;
 - a. The net revenue expenditure requirement of £119.659m
 - b. A council tax requirement of £81.630m
 - c. The revenue growth proposals as outlined in the body of the report
 - d. The 2017/18 revenue savings proposals as outlined in annex 2
 - e. The fees and charges proposals as outlined in annex 4
 - f. The Housing Revenue Account (HRA) budget set out in annex 5 and the HRA savings proposals set out in annex 6
 - g. The dedicated schools grant proposals outlined in paragraphs 149 to 156
 - h. The use of £147k New Homes Bonus funding to fund one off investment, as outlined in paragraph 73
 - i. The use of £156k funding from the Leeds City Region Business Rates Pool to support cultural and sporting events, including cycling, as outlined in the report in paragraph 104, which will be subject to a report to the Executive during the year
 - j. The use of £750k from the Waste Reserve to fund additional one off waste disposal costs in 2017/18, prior to the planned

full operation of the Allerton Waste Recovery Park facility in February 2018, as described in paragraph 108.

- k. The use of £676k from the Lendal Bridge Reserve to fund transport improvements, including investigating options for cycling improvements and a cycle hire scheme, pothole repairs, and footway repairs, as described in paragraph 110, which will be subject to a further report to the Executive
 - l. The use of £630k from the York Financial Assistance Scheme (YFAS) Reserve to support financial inclusion and investment in mental health, which will be subject to further reports to the Executive or the Executive Member as described in paragraph 111.
- ii. Note that the effect of approving the income and expenditure proposals included in the recommendations would result in a 3.7% increase in the City of York Council element of the council tax, 3% of which would relate to the social care precept.

Reason: To ensure a legally balanced budget is set.

Treasury Management Strategy Statement and Prudential Indicators

41. Executive recommends that Council approve;

- i. The proposed Treasury Management Strategy for 2017/18 including the annual investment strategy and the minimum revenue provision policy statement;
- ii. The prudential indicators for 2017/18 to 2021/22 in the main body of the report;
- iii. The specified and non-specified investments schedule (annex B)
- iv. The scheme of delegation and the role of the section 151 officer (annex D)

Reason: To enable the continued effective operation of the treasury management function and ensure that all Council borrowing is prudent, affordable and sustainable.

Contact Details

Authors:

Chief Officer Responsible for the report:

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Ian Floyd
Director of Customer Corporate Services

Sarah Kirby
Principal Accountant
(01904) 551635

**Report
Approved**

Date 15 February 2017

Emma Audrain
Technical Accountant
(01904) 551170

Wards Affected: *List wards or tick box to indicate all*

All

For further information please contact the authors of the report

Background Papers:

Reports to Executive meeting held on 9 February 2017

- Financial Strategy 2017/18 to 2021/22
- Capital Strategy 2017/18 to 2021/22
- Treasury Management Strategy Statement and Prudential Indicators for 2017/18 to 2021/22

Annexes: None

Budget Council - 23 February 2017**List of Motions and Amendments to be Proposed****A - Labour Group Amendment to the Capital and Revenue Budget proposals**

To be moved by Cllr Looker.

Capital Strategy

In relation to the Executive's recommendations on the capital budget (paragraph 39 of page 11 of Council papers refers):

In paragraph 39 (i), first line, replace '£215.036m' with '£216.836m' and second line, replace '£36.140m' with '£37.940m'

Under paragraph 39 (i), insert new sub paragraph:

(e) Include a new scheme to invest in Park and Ride fleet – introducing circa 9 new Ultra-Low Emission Vehicles (ULEV), part funded by use of the Lendal Bridge reserve (£676k) and increasing prudential borrowing by £1,124k.

In paragraph 39 (ii), second line, replace '£215.036m' with '£216.836m'

Revenue Budget

In relation to the Executive's recommendations on the revenue budget (paragraph 40 of page 12 of Council papers refers):

In (i) sub paragraph (a) delete '£119.659m' and replace with '£120.674m'

In sub paragraph (b) delete '£81.630m' and replace with '£82.645m'

In sub paragraph (c) add at the end of the sentence 'subject to the following amendments;

- An additional £120k one off investment for work to close the attainment gap

- An additional £40k one off investment for feasibility study to explore council-run energy provision
- An additional £48k ongoing investment to fund 1FTE community engagement officer
- An additional £74k ongoing investment to fund 2FTE enforcement officers – split between planning and housing
- An additional £48k to halve the rate for bulky waste collection from £43 to £21.50
- An additional £79k to support the revenue cost of additional prudential borrowing (£1,800k capital amendment, part funded from prudential borrowing)

In sub paragraph (d) add at the end of the sentence ‘subject to the following amendments;

- Reversal of HHASC11: Contribution towards ASC preventative services £50k
- Reversal of HHASC12: Contribution towards ASC preventative services delivered by the voluntary sector £25k
- 50% reversal of HHASC14: Assessment & Care Management model £148k
- Reversal of HHASC21: Older Person’s Homes residential care fees £23k
- Reversal of CEC1: Neighbourhood Management Team £17k
- 50% reversal of CEC5: Home to School Transport £100k
- 50% reversal of CEC7: Looked After Children £100k
- Reversal of CEC8: The Glen Respite Care Centre £75k
- Reversal of EP1: Public Protection – Reduction in Staffing £45k
- Reversal of one aspect of EP10: Parking income – the inflationary Respark increase £23k

In sub paragraph (e) add at the end of the sentence ‘subject to the following amendments;

- Halving the rate for bulky waste collection from £43 to £21.50 (£48k)
- Reversal of the inflationary Respark increase (£23k)
- Reversal of Older Person’s Homes residential care fees (£23k)

In order to decrease fees and charges by £94k

In sub paragraph (i) delete ‘support cultural and sporting events, including cycling, as outlined in the report in paragraph 104, which will be subject to a report to the Executive during the year’ and replace with ‘create an Economic Fund to provide capacity to explore ways to reverse the trend of York wages falling relative to the UK’

In sub paragraph (k) delete ‘fund transport improvements, including investigating options for cycling improvements and a cycle hire scheme, pothole repairs, and footway repairs, as described in paragraph 110, which will be subject to a further report to the Executive’ and replace with ‘part fund a new capital project to invest in Park and Ride fleet – introducing circa 9 new Ultra-Low Emission Vehicles (ULEV)’

At the end of paragraph 40 (I), add an additional sub paragraph;

- m. The use of £80k from the Venture Fund to fund a feasibility study to explore establishment of council-owned housing development company

In paragraph 40 (ii) second line, delete ‘3.7%’ and replace with ‘4.99%’.

For information, the effect on the original motion of this amendment would be as follows:

Capital Strategy

39. Executive recommends that Council;

- i. Agree to the revised capital programme of **£216.836m** that reflects a net overall increase of **£37.940m** (as set out in paragraph 54 table 9 and in Annex B). Key elements of this include;

- a. Extension of prudential borrowing funded Rolling Programme schemes totalling £8.364m as set out in table 3 and summarised in table 9;
 - b. New schemes totalling £11.024m including an increase in prudential borrowing of £11.024m as set out in tables 4 & 5 and summarised in table 9;
 - c. Extension of externally funded Rolling Programme schemes totalling £6.764m as set out in table 5 and summarised in table 9;
 - d. An increase in HRA funded schemes totalling £10.112m funded from a combination HRA balances/Right to Buy receipts as set out in table 6 and summarised in table 9
 - e. **Include a new scheme to invest in Park and Ride fleet – introducing circa 9 new Ultra-Low Emission Vehicles (ULEV), part funded by use of the Lendal Bridge reserve (£676k) and increasing prudential borrowing by £1,124k.**
- ii. Approve the full restated programme as summarised in Annex A totalling **£216.836m** cover financial years 2017/18 to 2021/22 as set out in table 10 and Annex A
 - iii. Approve the proposal to allow wards, if required to bring forward their share of the 2018/19 Highways Resurfacing allocation (£250k in total per annum) to allow the potential for higher impact schemes as set out at paragraph 31.

Reason: To set a balanced capital programme as required by the Local Government Act 2003.

Revenue Budget

40. Executive recommends that Council;

- i. Approve the budget proposals outlined in the Financial Strategy report and in particular;
 - a. The net revenue expenditure requirement of **£120.674m**
 - b. A council tax requirement of **£82.645m**

- c. The revenue growth proposals as outlined in the body of the report, **subject to the following amendments;**
- **An additional £120k one off investment for work to close the attainment gap**
 - **An additional £40k one off investment for feasibility study to explore council-run energy provision**
 - **An additional £48k ongoing investment to fund 1FTE community engagement officer**
 - **An additional £74k ongoing investment to fund 2FTE enforcement officers – split between planning and housing**
 - **An additional £48k to halve the rate for bulky waste collection from £43 to £21.50**
 - **An additional £79k to support the revenue cost of additional prudential borrowing (£1,800k capital amendment, part funded from prudential borrowing)**
- d. The 2017/18 revenue savings proposals as outlined in annex 2, **subject to the following amendments;**
- **Reversal of HHASC11: Contribution towards ASC preventative services £50k**
 - **Reversal of HHASC12: Contribution towards ASC preventative services delivered by the voluntary sector £25k**
 - **50% reversal of HHASC14: Assessment & Care Management model £148k**
 - **Reversal of HHASC21: Older Person's Homes residential care fees £23k**
 - **Reversal of CEC1: Neighbourhood Management Team £17k**

- **50% reversal of CEC5: Home to School Transport £100k**
- **50% reversal of CEC7: Looked After Children £100k**
- **Reversal of CEC8: The Glen Respite Care Centre £75k**
- **Reversal of EP1: Public Protection – Reduction in Staffing £45k**
- **Reversal of one aspect of EP10: Parking income – the inflationary Respark increase £23k**

e. The fees and charges proposals as outlined in annex 4, **subject to the following amendments;**

- **Halving the rate for bulky waste collection from £43 to £21.50 (£48k)**
- **Reversal of the inflationary Respark increase (£23k)**
- **Reversal of Older Person’s Homes residential care fees (£23k)**

In order to decrease fees and charges by £94k

- f. The Housing Revenue Account (HRA) budget set out in annex 5 and the HRA savings proposals set out in annex 6
- g. The dedicated schools grant proposals outlined in paragraphs 149 to 156
- h. The use of £147k New Homes Bonus funding to fund one off investment, as outlined in paragraph 73
- i. The use of £156k funding from the Leeds City Region Business Rates Pool to **create an Economic Fund to provide capacity to explore ways to reverse the trend of York wages falling relative to the UK**

- j. The use of £750k from the Waste Reserve to fund additional one off waste disposal costs in 2017/18, prior to the planned full operation of the Allerton Waste Recovery Park facility in February 2018, as described in paragraph 108.
- k. The use of £676k from the Lendal Bridge Reserve to **part fund a new capital project to invest in Park and Ride fleet – introducing circa 9 new Ultra-Low Emission Vehicles (ULEV)**
- l. The use of £630k from the York Financial Assistance Scheme (YFAS) Reserve to support financial inclusion and investment in mental health, which will be subject to further reports to the Executive or the Executive Member as described in paragraph 111.
- m. **The use of £80k from the Venture Fund to fund a feasibility study to explore establishment of council-owned housing development company**
- ii. Note that the effect of approving the income and expenditure proposals included in the recommendations would result in a **4.99%** increase in the City of York Council element of the council tax, 3% of which would relate to the social care precept.

Reason: To ensure a legally balanced budget is set.

Treasury Management Strategy Statement and Prudential Indicators

41. Executive recommends that Council approve;

- i. The proposed Treasury Management Strategy for 2017/18 including the annual investment strategy and the minimum revenue provision policy statement;
- ii. The prudential indicators for 2017/18 to 2021/22 in the main body of the report;
- iii. The specified and non-specified investments schedule (annex B)
- iv. The scheme of delegation and the role of the section 151 officer (annex D)

Reason: To enable the continued effective operation of the treasury management function and ensure that all Council borrowing is prudent, affordable and sustainable.

B – Green Group Amendment to the Revenue Budget proposals

To be moved by Cllr D’Agorne.

Capital Strategy

39. Executive recommends that Council;

- i. Agree to the revised capital programme of **£215.036m** that reflects a net overall increase of **£36.140m** (as set out in paragraph 54 table 9 and in Annex B). Key elements of this include;
 - a. Extension of prudential borrowing funded Rolling Programme schemes totalling £8.240m as set out in table 3 and summarised in table 9;
 - b. New schemes totalling £11.024m including an increase in prudential borrowing of £11.024m as set out in tables 4 & 5 and summarised in table 9;
 - c. Extension of externally funded Rolling Programme schemes totalling £6.764m as set out in table 5 and summarised in table 9;
 - d. An increase in HRA funded schemes totalling £10.112m funded from a combination HRA balances/Right to Buy receipts as set out in table 6 and summarised in table 9
- ii. Approve the full restated programme as summarised in Annex A totalling **£215.036m** cover financial years 2017/18 to 2021/22 as set out in table 10 and Annex A
- iii. Approve the proposal to allow wards, if required to bring forward their share of the 2018/19 Highways Resurfacing allocation (£250k in total per annum) to allow the potential for higher impact schemes as set out at paragraph 31.

Reason: To set a balanced capital programme as required by the Local Government Act 2003.

Revenue Budget

In relation to the Executive's recommendations on the revenue budget (paragraph 40 of page 12 of Council papers refers):

In (i) sub paragraph (a) delete '£119.659m' and replace with '£124.618m'

In sub paragraph (b) delete '£81.630m' and replace with '£86.589m'

In sub paragraph (c) add at the end of the sentence 'subject to the following amendments;

- One off investment of £260k to cover the cost of a referendum on council tax increase
- Additional investment in Financial Assistance/ Council Tax Discretionary Reduction Scheme £200k
- Financial Assistance/ Council Tax Support Outreach Worker £44k
- Debt advice £17.5k
- Substance Mis-use – Drugs & Alcohol £100k
- Adult Social Care new ways of working and developing prevention services £295k
- Alternatives to residential care £34k
- Alternatives to Nursing Care £141k
- Investing in community support & rehabilitation (incl. support to Be Independent) £182k
- Residential and nursing care £100k
- Supporting people with learning disabilities £300k
- Invest further in supporting carers £150k
- Supporting independent travel to services £25k

- Invest in services to young people, children & families via LATs £490k
- Additional investment in Mental Health Services £100k
- Invest in Respite Care £75k
- Invest in the Healthy Child Service £100k
- Up to £52k to York Museums Trust – to continue and expand some free access for York residents
- Year-round participatory council budget process £36k
- 1 FTE Air Pollution Reduction Officer - Transport Team £44k
- 1 FTE External Funding Officer £44k
- 1 FTE Energy Poverty and Affordable Warmth Officer - Housing Team £44k
- 0.5 FTE Sustainable Schools Officer - Public Health £22k
- Reinvest in subsidised bus services £100k
- Additional investment in drainage maintenance and repairs to reduce flooding £100k
- Increase the ward funding pot, specifically to compensate for the cut to the Estate Improvement Grant £50k
- One off investment in a feasibility study on improved riverside lighting in city centre to improve river safety £35k

In sub paragraph (d) add at the end of the sentence 'subject to the following amendments;

- Reversal of HHASC1: CAB Debt Worker £17.5k
- Reversal of HHASC2: Housing Staffing £34k
- Reversal of HHASC6: Sexual health £48k
- Reversal of HHASC7: Substance Misuse – Drugs & Alcohol £75k

- Reversal of HHASC8: Smoking Cessation £50k
- Reversal of HHASC9: Wellness Service £50k
- Reversal of HHASC11: Contribution to ASC preventative services £50k
- Reversal of HHASC12: Contribution ASC preventative services delivered by the voluntary sector £25k
- Reversal of HHASC14: Assessment & Care Management Model £295k
- Reversal of HHASC15: Residential Care (2 of 3yr) £34k
- Reversal of HHASC16 : Nursing Care (2 of 4 yr) £156k
- Reversal of HHASC17 : Community Support £232k
- Reversal of HHASC20: Transport of Service Users to Services £48k
- Reversal of HHASC21: Older People's Homes Residential Care Fees £23k
- Reversal of HHASC24: Reduce funding to Be Independent £50k
- Reversal of HHASC23: Contracted services £75k
- Reversal of HHASC24: Sheltered Housing with Extra Care £23k
- Reversal of CEC1: Neighbourhood Management Team £17k
- Reversal of CEC4: Early Years Services £96k
- Reversal of CEC6: Local Safeguarding Children Board £20k
- Reversal of CEC8: The Glen Respite Care £75k
- Reversal of CEC10: Healthy Child Service £50k
- Reversal of EP1: 1 FTE Trading Standards Officer £45k

- Reversal of EP2: 0.5 FTE Licensing Officer £15k
- Reversal of EP9: Transport CCTV £75k
- Part Reversal of EP10: Parking Income £15k
- Reversal of CCS8: York Financial Assistance Scheme £100k
- Part reversal of CCS10: HR Training & Workforce Delivery Unit £25k

In sub paragraph (e) add at the end of the sentence 'subject to the following amendments;

- 10p per hour further increase on non- resident city centre parking charges to incentivise the use of park and ride (£40k additional income)
- Reduce the standard Respark fee to £90 pa (cost £40k)
- Increase second car parking permit to £200pa (£15k additional income)
- Retain current discount for Vehicle emission bands A-C (cost £30k)
- Reversal of Older Person's Homes residential care fees (cost £23k)

In order to decrease fees and charges by £38k

In paragraph 40 (ii) second line, delete '3.7%' and replace with '10%'.

After paragraph 40 (ii) insert a new sub paragraph;

- (iii) To approve the planned substitute budget (attached as an Annexe) if a referendum is rejected, and consequent council tax increase of 4.99%

For information, the effect on the original motion of this amendment would be as follows:

Capital Strategy

39. Executive recommends that Council;

- i. Agree to the revised capital programme of **£215.036m** that reflects a net overall increase of **£36.140m** (as set out in paragraph 54 table 9 and in Annex B). Key elements of this include;
 - a. Extension of prudential borrowing funded Rolling Programme schemes totalling £8.240m as set out in table 3 and summarised in table 9;
 - b. New schemes totalling £11.024m including an increase in prudential borrowing of £11.024m as set out in tables 4 & 5 and summarised in table 9;
 - c. Extension of externally funded Rolling Programme schemes totalling £6.764m as set out in table 5 and summarised in table 9;
 - d. An increase in HRA funded schemes totalling £10.112m funded from a combination HRA balances/Right to Buy receipts as set out in table 6 and summarised in table 9
- ii. Approve the full restated programme as summarised in Annex A totalling **£215.036m** cover financial years 2017/18 to 2021/22 as set out in table 10 and Annex A
- iii. Approve the proposal to allow wards, if required to bring forward their share of the 2018/19 Highways Resurfacing allocation (£250k in total per annum) to allow the potential for higher impact schemes as set out at paragraph 31.

Reason: To set a balanced capital programme as required by the Local Government Act 2003.

Revenue Budget

40. Executive recommends that Council;

- i. Approve the budget proposals outlined in the Financial Strategy report and in particular;
 - a. The net revenue expenditure requirement of **£124.618m**
 - b. A council tax requirement of **£86.589m**
 - c. The revenue growth proposals as outlined in the body of the report, **subject to the following amendments;**
 - **One off investment of £260k to cover the cost of a referendum on council tax increase**
 - **Additional investment in Financial Assistance/ Council Tax Discretionary Reduction Scheme £200k**
 - **Financial Assistance/ Council Tax Support Outreach Worker £44k**
 - **Debt advice £17.5k**
 - **Substance Mis-use – Drugs & Alcohol £100k**
 - **Adult Social Care new ways of working and developing prevention services £295k**
 - **Alternatives to residential care £34k**
 - **Alternatives to Nursing Care £141k**
 - **Investing in community support & rehabilitation (incl. support to Be Independent) £182k**
 - **Residential and nursing care £100k**
 - **Supporting people with learning disabilities £300k**
 - **Invest further in supporting carers £150k**
 - **Supporting independent travel to services £25k**

- Invest in services to young people, children & families via LATs £490k
 - Additional investment in Mental Health Services £100k
 - Invest in Respite Care £75k
 - Invest in the Healthy Child Service £100k
 - Up to £52k to York Museums Trust – to continue and expand some free access for York residents
 - Year-round participatory council budget process £36k
 - 1 FTE Air Pollution Reduction Officer - Transport Team £44k
 - 1 FTE External Funding Officer £44k
 - 1 FTE Energy Poverty and Affordable Warmth Officer - Housing Team £44k
 - 0.5 FTE Sustainable Schools Officer - Public Health £22k
 - Reinvest in subsidised bus services £100k
 - Additional investment in drainage maintenance and repairs to reduce flooding £100k
 - Increase the ward funding pot, specifically to compensate for the cut to the Estate Improvement Grant £50k
 - One off investment in a feasibility study on improved riverside lighting in city centre to improve river safety £35k
- d. The 2017/18 revenue savings proposals as outlined in annex 2, **subject to the following amendments;**

- **Reversal of HHASC1: CAB Debt Worker £17.5k**
- **Reversal of HHASC2: Housing Staffing £34k**
- **Reversal of HHASC6: Sexual health £48k**
- **Reversal of HHASC7: Substance Misuse – Drugs & Alcohol £75k**
- **Reversal of HHASC8: Smoking Cessation £50k**
- **Reversal of HHASC9: Wellness Service £50k**
- **Reversal of HHASC11: Contribution to ASC preventative services £50k**
- **Reversal of HHASC12: Contribution ASC preventative services delivered by the voluntary sector £25k**
- **Reversal of HHASC14: Assessment & Care Management Model £295k**
- **Reversal of HHASC15: Residential Care (2 of 3yr) £34k**
- **Reversal of HHASC16 : Nursing Care (2 of 4 yr) £156k**
- **Reversal of HHASC17 : Community Support £232k**
- **Reversal of HHASC20: Transport of Service Users to Services £48k**
- **Reversal of HHASC21: Older People’s Homes Residential Care Fees £23k**
- **Reversal of HHASC24: Reduce funding to Be Independent £50k**
- **Reversal of HHASC23: Contracted services £75k**
- **Reversal of HHASC24: Sheltered Housing with Extra Care £23k**

- **Reversal of CEC1: Neighbourhood Management Team £17k**
 - **Reversal of CEC4: Early Years Services £96k**
 - **Reversal of CEC6: Local Safeguarding Children Board £20k**
 - **Reversal of CEC8: The Glen Respite Care £75k**
 - **Reversal of CEC10: Healthy Child Service £50k**
 - **Reversal of EP1:1 FTE Trading Standards Officer £45k**
 - **Reversal of EP2: 0.5 FTE Licensing Officer £15k**
 - **Reversal of EP9: Transport CCTV £75k**
 - **Part Reversal of EP10: Parking Income £15k**
 - **Reversal of CCS8: York Financial Assistance Scheme £100k**
 - **Part reversal of CCS10: HR Training & Workforce Delivery Unit £25k**
- e. **The fees and charges proposals as outlined in annex 4, subject to the following amendments;**
- **10p per hour further increase on non- resident city centre parking charges to incentivise the use of park and ride (£40k additional income)**
 - **Reduce the standard Respark fee to £90 pa (cost £40k)**
 - **Increase second car parking permit to £200pa (£15k additional income)**
 - **Retain current discount for Vehicle emission bands A-C (cost £30k)**

- **Reversal of Older Person's Homes residential care fees (cost £23k)**

In order to decrease fees and charges by £38k

- f. The Housing Revenue Account (HRA) budget set out in annex 5 and the HRA savings proposals set out in annex 6
 - g. The dedicated schools grant proposals outlined in paragraphs 149 to 156
 - h. The use of £147k New Homes Bonus funding to fund one off investment, as outlined in paragraph 73
 - i. The use of £156k funding from the Leeds City Region Business Rates Pool to support cultural and sporting events, including cycling, as outlined in the report in paragraph 104, which will be subject to a report to the Executive during the year
 - j. The use of £750k from the Waste Reserve to fund additional one off waste disposal costs in 2017/18, prior to the planned full operation of the Allerton Waste Recovery Park facility in February 2018, as described in paragraph 108.
 - k. The use of £676k from the Lendal Bridge Reserve to fund transport improvements, including investigating options for cycling improvements and a cycle hire scheme, pothole repairs, and footway repairs, as described in paragraph 110, which will be subject to a further report to the Executive
 - l. The use of £630k from the York Financial Assistance Scheme (YFAS) Reserve to support financial inclusion and investment in mental health, which will be subject to further reports to the Executive or the Executive Member as described in paragraph 111.
- ii. Note that the effect of approving the income and expenditure proposals included in the recommendations would result in a **10%** increase in the City of York Council element of the council tax, 3% of which would relate to the social care precept.

- iii. **To approve the planned substitute budget (attached as an Annex) if a referendum is rejected, and consequent council tax increase of 4.99%**

Reason: To ensure a legally balanced budget is set.

Treasury Management Strategy Statement and Prudential Indicators

41. Executive recommends that Council approve;

- i. The proposed Treasury Management Strategy for 2017/18 including the annual investment strategy and the minimum revenue provision policy statement;
- ii. The prudential indicators for 2017/18 to 2021/22 in the main body of the report;
- iii. The specified and non-specified investments schedule (annex B)
- iv. The scheme of delegation and the role of the section 151 officer (annex D)

Reason: To enable the continued effective operation of the treasury management function and ensure that all Council borrowing is prudent, affordable and sustainable.

Annexe: Green Group Substitute Budget

Increase Council Tax up to 4.99% (additional £1.015m income)

Cost of the referendum £260k

Reverse the following savings proposals:

HHASC12 Contribution ASC preventative services delivered by the voluntary sector £25k

Half of HHASC14 Assessment & Care Management Model £145k

HHASC15 Residential Care £34k

HHASC16 Half of Nursing Care £78k

HHASC17 Half of Community Support £110k

HHASC24 Sheltered Housing with Extra Care £23k

CEC1 Neighbourhood Management Team £17k

CEC8 The Glen Respite Care £75k

EP2 One 0.5 fte Licensing Officer £15k

Invest in the following:

RE-invest in the substance mis-use service. £50k

Re-invest in services for young people via the Local Area Teams in preparation for when this year's transitional funding drops out £75k

Financial Assistance/ Council Tax Support Outreach Worker £44k

An additional £20k allocated to the Council's ward support team to undertake a year long consultation and participatory budgeting exercise on the 18/19

Council Budget £20k

An Energy Poverty and Affordable Warmth Officer £44k

Fees and Charges:

In relation to savings proposal EP10, the following net nil changes to fees and charges

- 10p per hour further increase on non- resident city centre parking charges to incentivise the use of park and ride (£40k additional income)
- Reduce the standard Respark fee to £90 pa (cost £40k)
- Increase second car parking permit to £200pa (£15k additional income)
- Retain low emission band at higher rate than at present (cost £15k) but below standard rate (cost £15k)

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Budget Council

23 February 2017

Report of the Deputy Chief Executive/ Director of Customer and Corporate Services
(Portfolio of the Leader and Deputy Leader of the Council)

Council Tax Resolution 2017/18**Summary**

- 1 This report asks Members to approve the rate of council tax for 2017/18. Although the legal requirement is that the Council must have set a balanced budget and the council tax charge by 11 March it is important that council tax rates are approved at this meeting to allow sufficient time to produce and post council tax bills and meet all statutory deadlines.
- 2 This report sets out the resolution based on the assumption that the budget proposals recommended by Executive on 9 February 2017 are approved.
- 3 Members are reminded that the individual council tax bill is comprised of four elements - the amount levied for City of York Council, the amount precepted by the North Yorkshire Police and Crime Commissioner, the amount precepted by the North Yorkshire Fire and Rescue Authority and, for properties in a parished area of the city, the amount precepted by the individual Town or Parish Council.
- 4 The Localism Act 2011 made significant changes to the Local Government Finance Act 1992, and now requires the billing authority to calculate a council tax requirement for the year, not its budget requirement as previously. This is to help the council determine if it has set an excessive council tax increase, that would in turn trigger a local referendum. Principles set by the Secretary of State for Communities and Local Government determine that an increase in a council's basic rate of council tax of 2% is excessive.
- 5 In 2017/18 local authorities with responsibilities for adult social care have been given the flexibility to charge a further 3% in addition to the 2%

referendum limit. The additional 3% social care precept must be used to fund adult social care.

Background

- 6 The Council's net revenue budget and capital programme were recommended by the 9 February 2017 Executive for approval by Council. Details appear earlier on this agenda.
- 7 At the time of writing this report the final government grant settlement has not yet been confirmed. At the Executive meeting on 9 February it was agreed that any changes between provisional grant settlement and final be reflected in amendments to the Contingency. Due to the final settlement not having been published no changes are currently proposed. The final settlement is expected to be received before the Council meeting, and if required an amended set of papers will be submitted to Council. This would have no effect on the council tax requirement but would change figures (a) and (b) in paragraph 19 by the same amount. This will have no effect on any other figures within the resolution.
- 8 The council tax levels to be proposed will include the precepts received from the parish councils, the North Yorkshire Police and Crime Commissioner and the North Yorkshire Fire and Rescue Authority. Members are reminded that the Council must word the resolution in precise language, as directed by legislation.

Parishes

- 9 The total parish funding has increased by £37,863 (5.4%) to £733,068 from £695,205 in 2016/17. This figure includes grants totalling £30,020 provided by the council to parishes to protect against the effects of the localised council tax support scheme. Therefore, the total amount of council tax to be levied by parishes in 2017/18 is £703,048. This percentage increase masks a variety of changes from 1 reduction of 1.5%, 13 parishes that have frozen their funding, to an increase of 44% in one case. The individual precepts are only charged to the residents in that parish. The total rise in precepts over the last three years has been £103k (17%).

North Yorkshire Police and Crime Commissioner

- 10 On 8 February 2017, the North Yorkshire Police and Crime Commissioner approved a 1.99% increase in the North Yorkshire Police and Crime Commissioner council tax (at £221.32 for a band D property) for 2017/18.

North Yorkshire Fire and Rescue Authority

- 11 The Combined Fire Authority will meet on 17 February 2017 to confirm the precept value for the North Yorkshire Fire and Rescue Authority. This meeting will take place after publication of this paper, but before the Council meeting takes place. The proposal is to increase its council tax by 1.99% (to £67.19 for a band D property) for 2017/18.
- 12 It is assumed that this figure will be approved by the Combined Fire Authority. Any amendments to this figure will be notified to Council before the meeting.

National Non-Domestic Rates (NNDR)

- 13 Business rates receipts are shared between central government, local government and North Yorkshire Fire & Rescue Authority. Receipts of business rates in each individual local authority area may or may not match the amount the government believes the authority needs to spend, so, at the outset of the scheme, amounts were equalised through a system of 'tariffs' and 'top-ups'. Authorities that collect more than the government believes they need to spend pay over a 'tariff' to government and those that collect less receive a 'top-up' to make up the difference.
- 14 Tariff authorities that are successful in growing their rates are also liable for 'levies' which scale back the rewards of growth – by as much as 50% in some cases.
- 15 Council is asked to note the following issues and figures related to the business rates retention scheme:
 - i) The NNDR1 form, approved by the Deputy Chief Executive/ Director of Customer & Corporate Services on 31 January 2017 under delegated powers projected business rates income for 2017/18 for the City of York of £100,356,963 and that of this,
 - a) £50,178,481 will be paid to Central Government as the central share.
 - b) £1,003,570 will be paid to North Yorkshire Fire & Rescue Authority as their proportion of the local share.
 - c) £49,174,912 will be retained by City of York Council as its proportion of the local share.
 - ii) City of York Council will pay a tariff to the government of £20,378,560, which is effectively netted off against the local share income.

iii) The Business Rates Retention scheme allows groups of authorities to join together to form business rates pools. Pooling allows groups of 'tariff' and 'top-up' authorities to gain financial advantage by enabling levy payments to be paid to the pool rather than central government. City of York Council will continue its membership of the Leeds City Region Business Rates pool in 2017/18.

16 In April 2016 the two NNDR multipliers were 49.7p in the pound for normal properties and 48.4p in the pound for smaller properties (based upon the total rateable values of all properties held by a single owner). It has been announced that in April 2017 following business rates revaluation the multipliers will be 47.9p for normal properties and 46.6p for smaller properties.

Council is recommended to resolve as follows:

17 It be noted that on 8 December 2016 the Deputy Chief Executive/ Director of Customer and Corporate Services, under his delegated authority, calculated the council tax base for the year 2017/18:

(a) for the **whole Council area** as 65,570.0 [Item T in the formula in Section 31B of the Local Government Finance Act 1992, as amended (the "Act")]; and

(b) for those dwellings in those parts of its area to which a **Parish** precept relates as in column 1 in the attached Schedule A.

18 Calculate that the Council Tax requirement for the Council's own purposes for 2017/18 (excluding Parish precepts) is £81,630,060.

19 That the following amounts be calculated for the year 2017/18 in accordance with Sections 31 to 36 of the Act:

(a) £376,005,892.50 being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(2) of the Act taking into account all precepts issued to it by Parish Councils.

(b) £293,672,785.00 being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(3) of the Act.

(c) £82,333,107.50 being the amount by which the aggregate at 14(a) above exceeds the aggregate at 14(b)

above, calculated by the Council in accordance with Section 31A(4) of the Act as its Council Tax requirement for the year. [Item R in the formula in Section 31B of the Act].

- (d) £1,255.65 being the amount at 14(c) above [Item R], all divided by Item T (12(a) above), calculated by the Council, in accordance with Section 31B of the Act, as the basic amount of its Council Tax for the year (including Parish precepts).
- (e) £703,047.50 being the aggregate amount of all special items (Parish precepts) referred to in Section 34(1) of the Act (as per the attached Schedule A).
- (f) £1,244.93 being the amount at 14(d) above less the result given by dividing the amount at 14(e) above by Item T (12(a) above), calculated by the Council, in accordance with Section 34(2) of the Act, as the basic amount of its Council Tax for the year for dwellings in those parts of its area to which no Parish precept relates.
- 20 To note that North Yorkshire Police and Crime Commissioner and the North Yorkshire Fire and Rescue Authority have issued precepts to the Council in accordance with Section 40 of the Act for each category of dwellings in the Council's area as indicated in the tables below.
- 21 That the Council, in accordance with sections 30 and 36 of the Act, hereby sets the aggregate amounts shown in the tables below, and at Schedule B for Parished areas, as the amounts of council tax for 2017/18 for each part of its area and for each of the categories of dwellings.

City of York Council

A	B	C	D	E	F	G	H
£	£	£	£	£	£	£	£
829.95	968.28	1,106.61	1,244.93	1,521.58	1,798.23	2,074.88	2,489.86

North Yorkshire Police and Crime Commissioner

A	B	C	D	E	F	G	H
£	£	£	£	£	£	£	£
147.55	172.14	196.73	221.32	270.50	319.68	368.87	442.64

North Yorkshire Fire and Rescue Authority

A	B	C	D	E	F	G	H
£	£	£	£	£	£	£	£
44.79	52.26	59.72	67.19	82.12	97.05	111.98	134.38

Aggregate of Council Tax Requirements (excluding Parished Areas)

A	B	C	D	E	F	G	H
£	£	£	£	£	£	£	£
1,022.29	1,192.68	1,363.06	1,533.44	1,874.20	2,214.96	2,555.73	3,066.88

- 22 Determine that the Council's basic amount of council tax for 2017/18 is not excessive in accordance with the principles approved under section 52ZB of the Act. As the billing authority, the Council has not been notified by a major precepting authority that its relevant basic amount of council tax for 2017/18 is excessive and that the billing authority is not required to hold a referendum in accordance with Section 52ZK Local Government Finance Act 1992.

SCHEDULE A

Parts of the Council's Area	1.	2.	3.							
	Council Tax Base	Basic Amount of Tax	Valuation Bands							
		£	A	B	C	D	E	F	G	H
			£	£	£	£	£	£	£	£
Acaster Malbis Parish Council	317.10	1,253.23	835.48	974.74	1,113.99	1,253.23	1,531.72	1,810.22	2,088.71	2,506.46
Askham Bryan Parish Council	192.00	1,257.89	838.59	978.36	1,118.13	1,257.89	1,537.42	1,816.95	2,096.48	2,515.78
Askham Richard Parish Council	87.00	1,270.90	847.26	988.48	1,129.69	1,270.90	1,553.32	1,835.74	2,118.16	2,541.80
Bishopthorpe Parish Council	1,271.10	1,268.30	845.53	986.46	1,127.38	1,268.30	1,550.14	1,831.99	2,113.83	2,536.60
Clifton Without Parish Council	1,954.60	1,250.50	833.66	972.61	1,111.56	1,250.50	1,528.39	1,806.28	2,084.16	2,501.00
Copmanthorpe Parish Council	1,685.70	1,263.00	842.00	982.33	1,122.67	1,263.00	1,543.67	1,824.33	2,105.00	2,526.00
Deighton Parish Council	141.10	1,277.46	851.64	993.58	1,135.53	1,277.46	1,561.34	1,845.22	2,129.10	2,554.92
Dunnington Parish Council	1,332.20	1,256.90	837.93	977.59	1,117.25	1,256.90	1,536.21	1,815.52	2,094.83	2,513.80
Earswick Parish Council	426.60	1,284.81	856.54	999.30	1,142.06	1,284.81	1,570.32	1,855.83	2,141.35	2,569.62
Elvington Parish Council	489.10	1,269.24	846.16	987.19	1,128.22	1,269.24	1,551.29	1,833.34	2,115.40	2,538.48
Fulford Parish Council	953.60	1,277.71	851.80	993.78	1,135.75	1,277.71	1,561.64	1,845.58	2,129.51	2,555.42
Haxby Town Council	3,216.40	1,279.50	853.00	995.17	1,137.34	1,279.50	1,563.83	1,848.16	2,132.50	2,559.00
Heslington Parish Council	349.70	1,285.66	857.10	999.96	1,142.81	1,285.66	1,571.36	1,857.06	2,142.76	2,571.32
Hessay Parish Council	117.40	1,268.87	845.91	986.90	1,127.89	1,268.87	1,550.84	1,832.81	2,114.78	2,537.74
Heworth Parish Council	832.70	1,203.53	802.35	936.08	1,069.81	1,203.53	1,470.98	1,738.43	2,005.88	2,407.06
Holtby Parish Council	87.00	1,265.21	843.47	984.05	1,124.64	1,265.21	1,546.37	1,827.52	2,108.68	2,530.42
Huntington Parish Council	3,519.30	1,273.60	849.06	990.58	1,132.09	1,273.60	1,556.62	1,839.64	2,122.66	2,547.20
Kexby Parish Council	96.00	1,263.11	842.07	982.42	1,122.77	1,263.11	1,543.80	1,824.49	2,105.18	2,526.22
Murton Parish Council	208.90	1,254.71	836.47	975.89	1,115.30	1,254.71	1,533.53	1,812.36	2,091.18	2,509.42
Naburn Parish Council	215.30	1,263.68	842.45	982.86	1,123.28	1,263.68	1,544.50	1,825.31	2,106.13	2,527.36
Nether Poppleton Parish Council	880.80	1,268.02	845.34	986.24	1,127.13	1,268.02	1,549.80	1,831.58	2,113.36	2,536.04
New Earswick Parish Council	758.40	1,269.39	846.26	987.30	1,128.35	1,269.39	1,551.48	1,833.56	2,115.65	2,538.78
Osbalwick Parish Council	1,296.30	1,255.13	836.75	976.21	1,115.68	1,255.13	1,534.05	1,812.96	2,091.88	2,510.26
Rawcliffe Parish Council	2,261.90	1,264.48	842.98	983.49	1,123.99	1,264.48	1,545.47	1,826.47	2,107.46	2,528.96
Rufforth and Knapton Parish Council	457.40	1,266.40	844.26	984.98	1,125.69	1,266.40	1,547.82	1,829.24	2,110.66	2,532.80
Skelton Parish Council	562.50	1,274.18	849.45	991.03	1,132.61	1,274.18	1,557.33	1,840.48	2,123.63	2,548.36
Stockton-on-the-Forest Parish Council	526.90	1,258.12	838.74	978.54	1,118.33	1,258.12	1,537.70	1,817.28	2,096.86	2,516.24
Strensall with Towthorpe Parish Council	2,055.50	1,269.50	846.33	987.39	1,128.45	1,269.50	1,551.61	1,833.72	2,115.83	2,539.00
Upper Poppleton Parish Council	903.10	1,268.02	845.34	986.24	1,127.13	1,268.02	1,549.80	1,831.58	2,113.36	2,536.04
Wheldrake Parish Council	858.50	1,290.25	860.16	1,003.53	1,146.89	1,290.25	1,576.97	1,863.69	2,150.41	2,580.50
Wigginton Parish Council	1,381.20	1,281.44	854.29	996.68	1,139.06	1,281.44	1,566.20	1,850.97	2,135.73	2,562.88
	<u>29,435.30</u>									
All other parts of the council's area	<u>36,134.70</u>	1,244.93	829.95	968.28	1,106.61	1,244.93	1,521.58	1,798.23	2,074.88	2,489.86
	<u>65,570.00</u>									

Note: This schedule shows the basic City of York Council + Parish element of Council Tax for each area.

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SCHEDULE B

Parts of the Council's Area

Valuation Bands

	A £	B £	C £	D £	E £	F £	G £	H £
Acaster Malbis Parish Council	1,027.82	1,199.14	1,370.44	1,541.74	1,884.34	2,226.95	2,569.56	3,083.48
Askham Bryan Parish Council	1,030.93	1,202.76	1,374.58	1,546.40	1,890.04	2,233.68	2,577.33	3,092.80
Askham Richard Parish Council	1,039.60	1,212.88	1,386.14	1,559.41	1,905.94	2,252.47	2,599.01	3,118.82
Bishopthorpe Parish Council	1,037.87	1,210.86	1,383.83	1,556.81	1,902.76	2,248.72	2,594.68	3,113.62
Clifton Without Parish Council	1,026.00	1,197.01	1,368.01	1,539.01	1,881.01	2,223.01	2,565.01	3,078.02
Copmanthorpe Parish Council	1,034.34	1,206.73	1,379.12	1,551.51	1,896.29	2,241.06	2,585.85	3,103.02
Deighton Parish Council	1,043.98	1,217.98	1,391.98	1,565.97	1,913.96	2,261.95	2,609.95	3,131.94
Dunnington Parish Council	1,030.27	1,201.99	1,373.70	1,545.41	1,888.83	2,232.25	2,575.68	3,090.82
Earswick Parish Council	1,048.88	1,223.70	1,398.51	1,573.32	1,922.94	2,272.56	2,622.20	3,146.64
Elvington Parish Council	1,038.50	1,211.59	1,384.67	1,557.75	1,903.91	2,250.07	2,596.25	3,115.50
Fulford Parish Council	1,044.14	1,218.18	1,392.20	1,566.22	1,914.26	2,262.31	2,610.36	3,132.44
Haxby Town Council	1,045.34	1,219.57	1,393.79	1,568.01	1,916.45	2,264.89	2,613.35	3,136.02
Heslington Parish Council	1,049.44	1,224.36	1,399.26	1,574.17	1,923.98	2,273.79	2,623.61	3,148.34
Hessay Parish Council	1,038.25	1,211.30	1,384.34	1,557.38	1,903.46	2,249.54	2,595.63	3,114.76
Heworth Parish Council	1,034.24	1,206.63	1,379.00	1,551.37	1,896.11	2,240.86	2,585.61	3,102.74
Holtby Parish Council	1,035.81	1,208.45	1,381.09	1,553.72	1,898.99	2,244.25	2,589.53	3,107.44
Huntington Parish Council	1,041.40	1,214.98	1,388.54	1,562.11	1,909.24	2,256.37	2,603.51	3,124.22
Kexby Parish Council	1,034.41	1,206.82	1,379.22	1,551.62	1,896.42	2,241.22	2,586.03	3,103.24
Murton Parish Council	1,028.81	1,200.29	1,371.75	1,543.22	1,886.15	2,229.09	2,572.03	3,086.44
Naburn Parish Council	1,034.79	1,207.26	1,379.73	1,552.19	1,897.12	2,242.04	2,586.98	3,104.38
Nether Poppleton Parish Council	1,037.68	1,210.64	1,383.58	1,556.53	1,902.42	2,248.31	2,594.21	3,113.06
New Earswick Parish Council	1,038.60	1,211.70	1,384.80	1,557.90	1,904.10	2,250.29	2,596.50	3,115.80
Osbalwick Parish Council	1,029.09	1,200.61	1,372.13	1,543.64	1,886.67	2,229.69	2,572.73	3,087.28
Rawcliffe Parish Council	1,035.32	1,207.89	1,380.44	1,552.99	1,898.09	2,243.20	2,588.31	3,105.98
Rufforth and Knapton Parish Council	1,036.60	1,209.38	1,382.14	1,554.91	1,900.44	2,245.97	2,591.51	3,109.82
Skelton Parish Council	1,041.79	1,215.43	1,389.06	1,562.69	1,909.95	2,257.21	2,604.48	3,125.38
Stockton-on-the-Forest Parish Council	1,031.08	1,202.94	1,374.78	1,546.63	1,890.32	2,234.01	2,577.71	3,093.26
Strensall with Towthorpe Parish Council	1,038.67	1,211.79	1,384.90	1,558.01	1,904.23	2,250.45	2,596.68	3,116.02
Upper Poppleton Parish Council	1,037.68	1,210.64	1,383.58	1,556.53	1,902.42	2,248.31	2,594.21	3,113.06
Wheldrake Parish Council	1,052.50	1,227.93	1,403.34	1,578.76	1,929.59	2,280.42	2,631.26	3,157.52
Wigginton Parish Council	1,046.63	1,221.08	1,395.51	1,569.95	1,918.82	2,267.70	2,616.58	3,139.90
All other parts of the council's area	1,022.29	1,192.68	1,363.06	1,533.44	1,874.20	2,214.96	2,555.73	3,066.88

Note: This schedule shows the total aggregate Council Tax (City of York Council, Police, Fire and Parish) for each area.

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Schedule C

Parts of the Council's Area

	Council Tax Base	Precept Value £	Support Grant £	Total Funding Value £	Basic Band D £	% Increase in Total Funding
Acaster Malbis Parish Council	317.1	2,632.00	142.00	2,774.00	8.30	0.0%
Askham Bryan Parish Council	192.0	2,489.00	111.00	2,600.00	12.96	0.0%
Askham Richard Parish Council	87.0	2,259.00	41.00	2,300.00	25.97	0.0%
Bishopthorpe Parish Council	1,271.1	29,701.00	1,299.00	31,000.00	23.37	0.0%
Clifton Without Parish Council	1,954.6	10,894.00	606.00	11,500.00	5.57	0.0%
Copmanthorpe Parish Council	1,685.7	30,465.00	835.00	31,300.00	18.07	2.0%
Deighton Parish Council	141.1	4,590.00	150.00	4,740.00	32.53	19.2%
Dunnington Parish Council	1,332.2	15,946.00	630.00	16,576.00	11.97	3.2%
Earswick Parish Council	426.6	17,012.50	230.00	17,242.50	39.88	10.0%
Elvington Parish Council	489.1	11,890.00	460.00	12,350.00	24.31	0.0%
Fulford Parish Council	953.6	31,263.00	1,737.00	33,000.00	32.78	1.5%
Haxby Town Council	3,216.4	111,190.00	4,410.00	115,600.00	34.57	4.5%
Heslington Parish Council	349.7	14,244.00	699.00	14,943.00	40.73	6.8%
Hessay Parish Council	117.4	2,811.00	39.00	2,850.00	23.94	0.0%
Heworth Parish Council	832.7	14,934.00	566.00	15,500.00	17.93	4.7%
Holtby Parish Council	87.0	1,764.00	0.00	1,764.00	20.28	0.0%
Huntington Parish Council	3,519.3	100,900.00	5,100.00	106,000.00	28.67	3.3%
Kexby Parish Council	96.0	1,745.00	55.00	1,800.00	18.18	0.0%
Murton Parish Council	208.9	2,042.00	58.00	2,100.00	9.78	0.0%
Naburn Parish Council	215.3	4,037.00	167.00	4,204.00	18.75	1.5%
Nether Poppleton Parish Council	880.8	20,339.00	661.00	21,000.00	23.09	0.0%
New Earswick Parish Council	758.4	18,548.00	3,452.00	22,000.00	24.46	4.8%
Osbaldwick Parish Council	1,296.3	13,221.00	779.00	14,000.00	10.20	27.3%
Rawcliffe Parish Council	2,261.9	44,219.00	1,631.00	45,850.00	19.55	-1.5%
Rufforth and Knapton Parish Council	457.4	9,821.00	179.00	10,000.00	21.47	19.0%
Skelton Parish Council	562.5	16,455.00	1,045.00	17,500.00	29.25	2.9%
Stockton-on-the-Forest Parish Council	526.9	6,948.00	352.00	7,300.00	13.19	0.0%
Strensall with Towthorpe Parish Council	2,055.5	50,502.00	1,498.00	52,000.00	24.57	44.4%
Upper Poppleton Parish Council	903.1	20,850.00	350.00	21,200.00	23.09	3.1%
Wheldrake Parish Council	858.5	38,905.00	1,095.00	40,000.00	45.32	0.0%
Wigginton Parish Council	1,381.2	50,431.00	1,643.00	52,074.00	36.51	3.5%

Note: This schedule shows precepting information for each parish area.

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